

NATIONAL REGISTRATION AND IDENTIFICATION SYSTEM (NRIS) PROJECT

Quarterly Progress report (01 October 2018 to 31 December 2018)

Project Title:	National Registration and Identification System
UNDP Project #:	00100113
Project Duration:	01 November 2016 – 31 December 2018
Project Resources:	Basket Fund
UNDP Focal Point:	Titus Kavalo

UNDAF Outcome:	National institutions foster democratic governance and human rights to
	promote transparency, accountability, participation and access to justice
	for all especially women and children
Corporate SP Outcome:	Citizen expectations for voice, development, the rule of law and
	accountability are met by stronger systems of democratic governance
Project Specific	The establishment of a permanent and continuous national registration
Outcome:	and identification system in Malawi.
Output(s):	1. Up to 9 million Malawians are registered and issued with a National
	Identity card in 2017.
	2. NRIS is transitioned to a permanent and continuous registration
	system.
	3. Government MDAs are assisted to adopt the use of the NRIS.
	4. Project is efficiently managed, staffed and coordinated, and is
	implemented with national ownership.
Project Location(s):	Lilongwe, Malawi

Project Donors













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Acronyms

ADR Assistant District Registrar BRK Biometric Registration Kit

COMESA Common Market for Eastern and Southern Africa

Credit Reference Bureau CRB

CRVS Civil Registration and Vital Statistics

Department for International Development DFID

DHRMD Department of Human Resource Management and Development

District Registration Office DRO

EBRS Electronic Birth Registration System ESCOM Electricity Supply Commission of Malawi

EU **European Union**

GWAN Government Wide Area Network

HQ Headquarters

ICAO International Civil Aviation Organization

MEC Malawi Electoral Commission

Ministries, Departments and Agencies **MDAs** Memorandum of Understanding MoU NRB National Registration Bureau

NRIS National Registration and Identification System Project

Southern African Development Community SADC

SDGs Sustainable Development Goals

UNDP United Nations Development Programme

United States Agency for International Development **USAID**

1. Executive Summary

The purpose of the National Registration and Identification System (NRIS) Project is to establish a permanent and continuous national registration and identification system in Malawi. The project will contribute to Government's efforts to guarantee the fundamental right to identity, entitlement and enjoyment of full citizenship in Malawi.

The initiative is consistent with Sustainable Development Goal (SDG) 16 to: "promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels". Specifically, the NRIS will address SDG Target 16.9 that refers to providing legal identity for all and will also facilitate the goal of achieving comprehensive birth registration by 2030. The Whole of Government impact of the system will offer improvements in planning, service delivery, and the operation of administrative systems supported by a functional NRIS.

This progress report presents a summary of work completed for the NRIS project for fourth quarter (01 October – 31 December) of 2018.

Some of the key milestones achieved during the reporting period include:

- 30 Registration Officers and 110 Assistant Registration Officers (AROs) have been recruited by the Government of Malawi for the National Registration Bureau to support efforts in continuous registration and other NRB core functions. The offer letters have been issued to the successful candidates to report for duties within 90 days.
- Continuous registration is progressing well in all the 28 District Registration Offices (DROs) without any challenges. 644,628 ID cards have been printed as part of continuous registration and include records of citizens registered for a National ID during voter registration exercise and were being distributed during the voter verification exercise.
- Pre-fabricated Container for the setting up of a Prefabricated Containerized ID Card Production Facility has been procured and will be set up near the NRB headquarters (HQ) in Lilongwe in the month of March 2019 once it is delivered in January/February 2019.
- A road map has been developed with NRB, Department of Human Resource Management and Development (DHRMD), UNDP for the preparation of the 2019 -2023 NRB Strategic Plan.
- Refurbishment of 26 District Registration Offices (DROs) have been completed. Blantyre and Karonga will be refurbished separately. The Invitation for Bids (ITB) is out for Blantyre DRO refurbishment.
- The Disaster Recovery Server (DRS) has been successfully relocated to Blantyre and is now fully functional.
- Procurement of equipment to be used to set up 5 model One-Stop registration centers is under way.

- Revenue Reconciliation Training for Treasury Cashiers and Principal Registration Officers (PROs) has been done and software changes were developed to generate Revenue Reconciliation Reports from Biometric Registration Kits (BRK).
- Memorandum of understanding on ID linkage between NRB and the Department of Human Resource and Development has been vetted by the Ministry of Justice and Constitutional Affairs.
- Regarding the review of the Citizenship Act, the Malawi Law Commission has produced a draft report with tentative recommendations which forms the basis for consultations and inputs during the regional workshops, for a final report to be done.

2. Implementation Progress

Brief Background

Malawi endures a structural development challenge in the absence of an authoritative, comprehensive and accurate system of national identification. Fundamentally undermining most citizens' right to identity, the consequences are multi-sectoral, where citizens' access and entitlement to services are uncertain.

Unlike many countries in the Southern African Development Community (SADC) or Common Market for Southern and Eastern Africa (COMESA), Malawi has had no functional national registry and identification system for decades. Moreover, Malawi is only now starting to reestablish its system of civil registration and vital statistics (CRVS), to comprehensively register births, deaths, and marriages. The absence of these two systems (NRIS and CRVS, collectively known as a population register), which are mandates of the NRB within the Ministry of Home Affairs and Internal Security, undermines an individual's ability to claim their citizen's rights and services, as well as Government's ability to fulfil its obligations to provide inclusive social services, accountable administrative systems, and to foster evidence-based policy formulation and decision-making.

Efforts in various arenas have led to fragmented initiatives, creating costly or unsustainable silos of information, while also imposing institutional and technical obstacles to interlink information. The Malawi National Registration Act (No. 13 of 2010) which entered force in August 2015 requiring all Malawians 16 years of age and older to be registered in a National Registry and to be issued with an identity card, mandates the National Registration Bureau (NRB) to fulfil this task.

As such, UNDP – with financial and technical support from key Development Partners - and in partnership with the National Registration Bureau is implementing a multi-Donor Basket funded National Registration and Identification System (NRIS) Project (2016 - 2018). The Project seeks to actualize the Right to Identity, ensuring that all Malawians 16 years and older are uniquely registered in a permanent and continuous system that provides proof of their identity, and to be issued with an identity card that is evidence of that identity. Correspondingly, the system will establish the management information systems that will allow Government and stakeholders to access and use that information in aggregate for planning, and as a central reference point for individual identity to be linked across multiple systems. Simultaneously, the management information systems and identity cards will

enable the strengthening of accountability and verification processes within both the public and private sector domains that will enhance services for Malawi's citizens.

The expected results of the Project were to: design, establish and manage the necessary systems, infrastructure and equipment for the National Registration and Identity system, employing biometrically secure Smartcards; supervise the mass registration for all eligible Malawians (an estimated 9 million) within the country in 2017; transition the system to a continuous registration model in 2018 and to develop the capacity and systems of NRB to maintain and operate the system; provide an interface to other public and private sector systems that allow for appropriate data sharing within a legal framework that complies with international principles and standards for the right to privacy and data protection; and to ensure the effective management of the Project.

Following some amendments and addenda resulting from discussions for a one-year extension of the NRIS project to 31 December 2019, Cost-Sharing Agreements have been signed between UNDP and the Government of Malawi (US\$20,747,497), DFID (10,485,000 pounds), Irish Aid (2,978,944 Euros), USAID (US\$2,000,000), Norway (NOK 4,600,000) and the EU (9,100,000 Euros). UNDP has allocated US\$2,850,000 from UNDP core resources to the project. In addition, UNDP signed an Inter-Agency Agreement with UNICEF (US\$44,366). The entire project budget is now estimated at USD \$55,183,181.

The design of the card (shown in Figure 1, below) has been approved by the Minister of Home Affairs to meet the three tier (visible to the eye security features; enhanced security features that require minimal equipment to verify; and, forensic analysis features that require high end equipment such as a microscope to verify) security requirements of International Civil Aviation Organization (ICAO) and the information requirements elaborated in Section 8 of the law. As well, the card allows for data to be manually read or for various forms of machine reading (QR code, swipe read, and chip read) that will avoid traditional challenges with data accuracy. Overall, the design and features of the card draw on key technologies and processes that make forgery of the card improbable and enables mechanisms to verify its authenticity to ensure confidence that the card, as required by law, is prima facie evidence of the individual's recorded information.

Figure 1. Approved National ID Card Design **Front**



Back



Beneficiaries, Stakeholders, Implementing Arrangements

The NRB is the principal institutional beneficiary of the Project with the Malawian citizens as the ultimate beneficiary of support. The main Project stakeholders are the NRB, Government of Malawi and Development Partners. The Project is implemented under UNDP's Direct Implementation Modality (DIM).

Output 1

Up to 9 million Malawians are registered and issued with a National Identity card in 2017

Under this Output, the following has been accomplished in the reporting period:

 To date, the total number of National ID cards printed from the mass registration stands at 9.14 Million. Out of this, over 8.94 million cards have been distributed. The undistributed cards are scanned, and inventory is prepared to send personalized Short Message Service (SMS)to respective individuals to collect their cards from the NRB's District Registration Office. Malawians have been collecting their National IDs from the District Registration Offices on regular basis.



Malawian Citizens collecting their IDs.

Output 2

NRIS is transitioned to a permanent and continuous registration system.

Under this Output, the following has been accomplished in the reporting period:

- Through the Malawi Civil Service Commission, Government of Malawi has recruited 30 Registration Officers and 110 Assistant Registration Officers. Offer letters have been sent to the selected candidates and as per Government of Malawi's requirement, they are expected to report for duties within 90 days of receiving the offer letter.
- Post Offices are slated to become Registration Offices to expand the outreach for citizens. The evaluation for the refurbishment of these post offices is in process, while furniture has already been ordered.
- Continuous registration is progressing well in all the 28 District Registration Offices and the registration data is continuously synchronised with the NRB HQ server for printing the National ID cards. By 31 December 2018, 644,628 ID cards had been printed as part of continuous registration and included records of citizens registered for a National ID during voter registration exercise and were being distributed during the voter verification exercise.
- The Pre-fabricated Container for the setting up of a Pre-fabricated Containerized ID Card Production Facility has been procured and expected to arrive in January 2019, with setting up planned for February 2019 near the NRB headquarters (HQ) in Lilongwe. The department of building is in the process of working on the site where the Pre-fabricated Containerized ID Card Production Facility will be set up.
- Refurbishment of 26 out of 28 District Registration Offices has been completed, Refurbishment of Blantyre and Karonga District Registration Offices will be done in early 2019 as they involve major renovation works.
- The road map for the development of the 2019 2023 NRB Strategic Plan was developed collaboratively with NRB, DHRMD and UNDP and the following activities were undertaken:
 - External stakeholder consultation meeting was held on 7th August 2018, and
 - Internal stakeholder consultation meetings were held from 4-5th September 2018.

To finalise the strategic plan, an all key stakeholders meeting has been scheduled for February 2019.

- Foreigner Registration has started but the design of the card is still pending approval by the Minister of Homeland Security.
- Regarding the last mile connection, 26 District Registration Offices and 1 District Registration Office have been connected to the NRB servers through ESCOM/Huawei optic fiber and Secure Sim Cards respectively, for real time synching of continuous registration records. To connect the 96 post offices that are also expected to be registration points, a consultant has been hired who has done an assessment and

evaluation of various connectivity options and such has been shared with both UNDP and NRB. Specifications for required materials are ready and procurement of such will be launched soon.

- The Disaster Recovery Server has been successfully relocated to Blantyre and is fully functional.
- Procurement of equipment to be used to set up registration points at the 5 sites to be designated as one-stop centers has been launched.
- Regarding capacity building of NRB in different areas, the Malawi Institute of Management (MIM) has been selected to facilitate and conduct 9 different short courses (Effective Leadership Management, Internal Communication Management, Professional Customer Service, Finance for Non-Finance Managers, Effective Procurement Management, Inventory Management, Logistics and Supply Chain Management, Total Quality Management, Public Sector Budgeting and Implementation) from February to April 2019. Inception Report has been received and reviewed. NRB will finalize the training schedule with the departmental heads in January 2019.
- Revenue Reconciliation Training for Treasury Cashiers and Principal Registration Officers (PROs) was done from 27th - 29th November 2018. Software changes developed to generate Revenue Reconciliation Reports from Biometric Registration Kits (BRK) were done and the first ID revenue collection reports will be prepared by January 2019.
- 65 Post Offices as first phase offices for deployment of Registration Officers and Assistant Registration Officers that have been recruited have been selected by NRB to undergo minor to moderate refurbishments.

Output 3

Government MDAs are assisted to adopt the use of the National Registration and Identification system (NRIS).

Progress

Under this Output, the following milestones were accomplished in the reporting period:

- The Governor of the Reserve Bank of Malawi issued an official letter to all financial institutions to engage directly with NRB for signing a MoU.
- Technical meetings with commercial banks on the MoU and interface requirements were held.
- Legal note was sent on the difference between "functional ID" and a civil registration system was sent to the Ministry of Justice and Constitutional Affairs.
- The MoU between NRB and the DHRMD has been vetted by the Ministry of Justice and Constitutional Affairs.
- Regarding the pproposed amendments to the National Registration Act (NRA) and National Registration Regulations (NRR), the proposed amendments were submitted to the Ministry of Justice and Constitutional Affairs who responded by requesting more internal consultations on a specific issue related to the NRB internal structure.

 Regarding the review of the Citizenship Act, the Malawi Law Commission has produced a draft report with tentative recommendations which forms the basis for consultations and inputs during the regional workshops, for a final report to be done by June 2019.

Output 4

Project is efficiently managed, staffed and coordinated, and is implemented with national ownership.

Progress

Under this Output, the following milestones were accomplished in the reporting period:

- Monthly Technical Committee meetings were held to review project performance against the milestones.
- Fifth Steering Committee meeting was held on October 30, 2018 and approved the extension of the NRIS project for one year with cost.
- The fifth Steering Committee meeting also approved the procurement and off shore printing of National ID cards for citizen that registered during the voter registration.
- There was continuous monitoring of project implementation and management of risks in the reporting period to make sure the project stays on track.

3. Progress against Results Framework Indicators

Annex I.

4. Way forward

Moving forward, the project will continue to prioritize:

a. NRB capacity

The NRIS and NRB teams will continue to prioritise NRB's additional capacity needs for sustainability of the NRIS including smooth continuous registration process. The 30 Registration and Assistant Registration Officers will also be trained to keep them up to speed about the NRIS. The project will further prioritize refurbishment of 65 Post Offices selected by the NRB that will serve as first phase registration points.

b. NRIS linkage with MDAs

As it is indisputable that the success of optimizing multiple use of the ID system depends on creating demand for the same through various channels, the project will therefore continue and intensify engagement with various MDAs so that further and clear linkages between the ID system and other systems across MDAs are established. This will allow clear multiple uses of the ID card to be identified and agreed on for the benefit everyone in Malawi

c. Public awareness on ID card distribution and continuous registration

The project will continue with customised public awareness on ID Card distribution which already started through SMS to alert people who have not collected their IDs to do so at the District Registration Offices. The project will also further public awareness on continuous registration so that those that did not register during mass registration and those turning 16

years of age can go and register. The project also plans to undertake ID card distribution to citizens in areas that are far from the District Registration Offices and may have still not collected their ID cards.

d. Legal framework

The project will also continue its engagement with the Law Commission in the ongoing work on the amendment of both the Citizenship Act and the National Registration Act. Further, the project will also prioritize support for the amendment of the National Registration Act.

5. Conclusion

The 2018 fourth quarter progress report has highlighted activities undertaken and achievements made against the milestones. As reported, the project is on track in most of the areas as demonstrated by the project deliverables completed in time, within budget as per signed Project Document.

6. Future Plans

The project will develop the 2018 Annual Work Plan to implement activities from January 2018 to 31 December 2018. The AWP will be in line with the signed project document.

7. Financial Section

All financial data (Annexes III) presented in this report is provisional. From UNDP Bureau of Management/Office of Finance and Administration, an annual certified financial statement as of 31 December, will be submitted every year no later than 30 June of the following year.

Annexes

Annex I: Progress against Results Framework Indicators:

Results Framework

Outcome Goal: The establishment of a permanent and continuous national registration and identification system in Malawi.

Outcome Indicators:

- Number of MDAs using NRIS for administrative or operational systems (Baseline (2016): 0; Target (2019): >10; Source: Official records)
- Percentage of eligible resident Malawians registered and issued with an identity card (Baseline (2016) 0; Target (2019): >90%; Source: National Register, NSO)
- Assessed capacity of NRB to operate and maintain the NRIS (Baseline (2016): None; Target (2019): Good capacity; Source: Project Evaluation Report)

EXPECTED			BASELINE		TARGET	STATUS	Remarks
OUTPUTS		SOURCE	Value	Value Year i		31 December 2019	
Output 1 Up to 9 million Malawians are registered for issuance of a	1.1 Number of Malawians registered in the National Register as part of mass registration, disaggregated by gender	National Registry	0	2016	More than 9 9,168,689 Surpa million (4,201,175 males and 4,967,514 females)		Surpassed the project target.
National Identity card in 2017	1.2 Number of Malawians issued with a National ID card as part of mass registration, disaggregated by gender	NRB Records	0	2016	More than 8.5 million	Over 8.94 million	Inventory of the left-over card is prepared, and personalized SMS is sent to respective individuals to

							collect their card from the District Registration Office.
	1.3 Proposed amendment of National Registration Act submitted to Ministry of Justice		0	2016	1	1	Proposed amendments of the National Registration Act were submitted to the Ministry of Justice which responded by requesting more internal consultations on a specific issue related to the NRB internal structure.
	1.4 Number of paid information campaign products aired on radio	Project records	0	2016	10	More than 10	Surpassed project target.
NRIS is transitioned	registration		ds 0	2016	28	28	Reached project target.
and continuous	2.2 Percentage of registrars trained in rules and procedures.	Training records.	0	2016	100%	100%	Surpassed target. According to the laws of Malawi, District Commissioners (DCs) are the registrars. There are 28 District Commissioners in Malawi, which implies 28 registrars. All the 28 registrars have been trained on rules and procedures regarding the mass registration process, ID Card distribution, continuous registration protocols, ID Card

2.3 Number of Malawians issued with a National ID card in 2018 as part of	0	2016	0.77 1111111011	More than 0.3	replacement, registration of naturalized citizens and resident foreigners, etc. These trainings were also extended to all NRB district registration office staff, which include the Principal Registration Officers, formerly called Assistant District Registrars (ADRs), Logistics Officers, and Data Processing Clerks. By 31 December 2019, 721,188 (438,733 males and
	0	2016	0.77 1111111011	More than 0.3	By 31 December 2019,
a National ID cara in 2018 as part of continuous registration, gender disaggregated					721,188 (438,733 males and 282,455 females) citizens had registered, as part of continuous registration and included those that registered during voter registration. Out of these records, 644,628 cards were printed for distribution.

Government MDAs and private	Agencies (MDAs) and private		0	2016	>10	5	On track. One MoU signed between NRB and MEC, and one MoU between NRB and MRA, and one MoU between CRB and NRB. Other agreements have been established not based on MoUs such as with DHRMD and MACRA.
•	4.1 Agreed M&E activities implemented	Project records	0	2016	Satisfactorily	Satisfactorily	On track. Most of the agreed activities in the Monitoring and Evaluation Framework are being implemented.
and is	4.2 Percentage of Project positions filled	UNDP records	0	2016	100%	100%	Surpassed project target.
with Hational	4.3 Steering and Technical Committee meetings held per year	Project records	0	2016	9/24	5/19	TC meetings are on track and will surpass target but not with SC meetings.

Annex II: Risk Log:

Project Title: National Registration and Identification System Award ID: 00100113 Date: 31 December 2018

#	Description	Date Identified	Туре	Impact & Probability	Countermeasures / Mngt response	Owner	Updat ed by	Last Update	Status History
2	Slippage on operational timelines	20 Oct 16	Operational Total: 20	Timelines are constrained with census in 2018 and elections in 2019. If not implemented on schedule major deviations off plan may need to be considered. P = 4 I = 5	corrective actions as	Technical Committee	СТА	31 Dec 2018	No Change. (31 December 2018)
3	Institutional national capacities	20 Oct 16	Operational Total: 20	Lack of sufficiently trained national staff, delays in moving the Disaster Recovery Server (DRS) to Blantyre and delays in setting up the ID card production facility site will compromise sustainability of continuous registration, data recovery and deny some Malawian citizens their right to identity. P = 5	Government conducted a functional review to increase NRB staffing. Government sanctioned recruitment of 16 IT Officers for NRB to support mass registration. For further recruitment of additional staff as recommended by the functional review in relation to the sustainability of continuous registration, 30 Registration Officers and 110 Assistant Registration Officers	GoM UNDP	СТА	31 Dec 2018	Amended. (19 January 2017) Pamended from 3 to 4 in view of delays in the functional review and the increase in NRB staffing required. Escalated for the attention

I = 5	have been recruited, pending	of the SC on
	offer letters to be sent.	5 th April 2017.
	Training plan of these officers	
	is being developed.	Escalate to SC
	Recruitment of other officers	in anticipation
	to follow in 2019 once	that there
	Government disburses funding	might be a
	for such.	gap in NRB's
	Tot such.	capacity for
	Regarding the DRS, it has been	continuous
	moved to the Malawi Revenue	registration if
	Authority premises (MRA) in	the new
	Blantyre.	approved
	,	positions are not filled at all
	As for the ID card production	or on time.
	facility site, NRB reinforced	of off time.
	and is making use of what is	Amended (22
	currently available for printing	March 2018)
	of the ID cards and the	Upgraded P=4
	procurement of a pre-	to P=5 with
	fabricated container for the	reference to
	setting up of a pre-fabricated	the removal
	containerized printing facility	of key and
	is in process.	management
		staff that
		were already
		well trained.
		No Change.
		(31 Dec 2018)

6	Technology adoption	20 Oct 16	Operational Total: 12	Introduction of new technologies and systems introduces unprecedented challenges for implementation and sustainability. P = 3 I = 4	built into the design of the Project.	UNDP/NRB	СТА	31 Dec 2018	No Change. (31 Dec 2018)
7	Adequate data protection provisions	20 Oct 16	Legal Total: 12	Failure to protect privacy and data can undermine confidence in registering and erodes the right to privacy of individuals. P = 4 I = 4	A review of the National Registration Act and development of amendments is part of the Project deliverables. A meeting took place at the end of January 2018 between the UNDP Legal Specialist and NRB to discuss the amendments of the National Registration Act. A legal note is being finalized which will be the basis for a memo from the Ministry of Home Affairs and Internal Security to the Ministry of Justice and Constitutional Affairs (MoJ) requesting the necessary amendments of the law. The introduction of the Electronic Transactions Bill will	UNDP /GoM	СТА	31 Dec 2018	Amended. (02 October 2017) 2017) Pamended from 3 to 4 given the level of current data protection provisions in Malawi. No Change. (31 Dec 2018)

					strengthen rights to privacy and data protection. The Electronic Transaction Bill was passed by Parliament on 04 July 2016 and the President assented to it on 20 October 2016. Its publication was on 04 November 2016. On Data Protection Act, UNDP team will be following up and work with the World Bank team to support the development of a comprehensive Data Protection Act for Malawi. World Bank is leading this through their supported Digital Malawi project.				
8	Network connectivity	20 Oct 16	Operational Total: 10	Limited or unstable access to connectivity can undermine data movement and synchronisation during continuous registration. P = 5 I = 3	NRB and E-Government will ensure that systems for data transfer have been developed. UNDP will support.	GoM	СТА	31 Dec 2018	Amended. (01 December 2017) No change. (31 Dec 2018)

14	Lack of	02	Oct	Political	Lack of proper	NRB will use proper	UNDP/NRB	СТА	31 Dec	New Risk (02
	clarity on	2017	•	Total:12	communication channels	communication channels	,		2018	Oct 2017)
	communicat				with key targeted public	(radio, SMS, USSD system) in				Amended. (01
	ion strategy				messages regarding	phased approach to inform				December `
	on ID Card				collection of ID cards may	public to collect their ID cards.				2017)
	distribution				create confusion on ID	UNDP will support the				,
	and				distribution resulting in	initiative. NRB and UNDP will				No change.
	consistent				negative perception on	consistently engage the media				(31 Dec 2018)
	engagement				NRIS	to update them on the status				
	with the				P=3	of ID Card distribution.				
	media				I=4					
	create									
	negative									
	political									
	perception									
	and anxiety									
	among									
	citizens and									
	political									
	parties									
16	Intermittent	02	Nov	Operational	Inconsistent power	NRB will ensure consistent	NRB	CTA	31 Dec	New risk (01
	power	2017		Total:15	distribution to the servers	power supply to the servers			2018	December
	supply to				may result in	and that all distribution lines				2017)
	servers				unsustainable functioning	and cables are functional.				No change.
					of the servers, and					(31 Dec 2018)
					consequently, loss of					
					data.					
					P=3					
					I=5					

Note: P stands Probability and I stands for Impact.

Annex III: Financial Utilisation

Cumulative Expenditure (Q4 2016, 2017, 2018) Summary Report:

Cumulative Budget Variance Analysis				
OUTPUTS NAME	Cumulative revised budget (US Dollar)	Cumulative expenditures (US Dollar)	Cumulative Variance (US Dollar)	Comments on principal reason for Variances
Output 1: Up to 9 million Malawians are registered and issued with a National Identity card in 2017	37,055,417	35,477,781	1,577,636	Reasons for Variance: -NRIS Software Quality Assurance Review; -Savings on Ros Payments -Payment of additional ID cards.
Output 2: NRIS is transitioned to a permanent and continuous registration system	6,459,372	503,834	5,955,538	Reasons of Variances: -Gwan activities have not yet startedTrainings for NRB are still ongoing.
Output 3: Government MDAs are assisted to adopt the use of the NRIS.	135,480	41,277	94,203	Reasons of Variances: -Most activities are hold at project office and NRB.
Output 4: Project is efficiently managed, staffed and coordinated, and is implemented with national ownership	7613960	5,823,788	1,790,172	
SUB-TOTAL OUTPUTS	51264229	41,846,679	9,417,550	
UNDP Procurement Support Office (PSO) (4.5%)	885,977	782,823	103,154	
General Management Service Fees (GMS) (variable)	3,032,974	2,380,735	652,239	
TOTAL	55,183,181	45,010,237	10,172,944.00	